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# Community Development Block Grant Program

# Consolidated Annual Performance and Evaluation Report



# City of Portsmouth, New Hampshire July 1, 2019 – June 30, 2020

Prepared by:
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Please sumbit public comments on this draft report by 5:00 p.m. September 28, 2020 to:

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### **CR-05 - Goals and Outcomes**

# Progress the jurisdiction has made in carrying out its strategic plan and its action plan. 91.520(a)

This could be an overview that includes major initiatives and highlights that were proposed and executed throughout the program year.

The Consolidated Annual Performance and Evaluation Report (CAPER) for Program Year 2019 (City FY 2020) describes the programmatic accomplishments and financial expenditures made between July 1, 2019 and June 30, 2020. Accomplishments for the fiscal year are presented in the context of the goals and priorities set forth in the 2015-2019 Five Year Consolidated Plan. This is the fifth in a series of five CAPERs that relate to the Program Years 2015-2019 Five Year Consolidated Plan. The Five-Year Consolidated Plan identifies community needs, strategies for addressing these needs, and CDBG program goals. An Annual Plan is developed for each fiscal year to describe the specific projects funded in that year to address the five-year program goals. These documents are developed through a citizen participation process conducted by the Citizens Advisory Committee. This committee, which is comprised of representatives from the community, holds public meetings and hearings to obtain input regarding community needs and potential projects. Community Development staff support the Citizens Advisory Committee in these efforts. The preparation of these documents, including the CAPER, is a requirement of U.S. Housing and Urban Development (HUD) which funds the CDBG program.

A major initiative that was completed this year, but not reported due to COVID-19 was the completion of the adaptive reuse project to construct a senior activity center. The work was completed in May of 2019; however due to the pandemic, seniors have not yet been able to use the center. The City anticipates limited use by this intended beneficiary group in PY 2020. Another major initiative was the renovation of the bathroom facilities at a City-owned building in order to bring the facilities into ADA compliance. Limited entrance and use of the public building was realized near the end of the Program Year; however due to COVID-19, the anticipated beneficiary goal was not met. The City anticipates higher building occupancy and use by intended beneficiaries in PY 20.

Comparison of the proposed versus actual outcomes for each outcome measure submitted with the consolidated plan and explain, if applicable, why progress was not made toward meeting goals and objectives. 91.520(g)

Categories, priority levels, funding sources and amounts, outcomes/objectives, goal outcome indicators, units of measure, targets, actual outcomes/outputs, and percentage completed for each of the grantee's program year goals.

Goal	Category	Source / Amount	Indicator	Unit of Measure	Expected  - Strategic Plan	Actual – Strategic Plan	Percent Complete	Expected - Program Year	Actual – Program Year	Percent Complete
City Senior Center	Non-Homeless Special Needs Non-Housing Community Development	CDBG: \$ 580,000 General Fund: \$4,023,000	Public Facility or Infrastructure Activities other than Low/Moderate Income Housing Benefit	Persons Assisted	200	0	0.00%	200	0	0.00%
Citywide Accessibility Improvements	Non-Homeless Special Needs Non-Housing Community Development	CDBG: \$197,000	Public Facility or Infrastructure Activities other than Low/Moderate Income Housing Benefit	Persons Assisted	850	2547	299.65%	300	1825	608.33%
Citywide Accessibility Improvements	Non-Homeless Special Needs Non-Housing Community Development	CDBG: \$0	Homeowner Housing Rehabilitated	Household Housing Unit	15	7	46.67%	0	0	N/A
Homeless Goal and HIV/AIDS	Homeless	CDBG: \$17,250	Public service activities other than Low/Moderate Income Housing Benefit	Persons Assisted	250	224	89.60%	25	26	100.04%
Housing	Affordable Housing Public Housing	CDBG: \$0	Rental units rehabilitated	Household Housing Unit	300	273	91.00%	30	0	0.00%

Non Profit Planning and Programs	Non-Housing Community Development	CDBG: \$226,000	Public Facility or Infrastructure Activities other than Low/Moderate Income Housing Benefit	Persons Assisted	700	556	79.43%	200	150	75.00%
Operation Blessing Emergency Power Installation	Homeless Non-Homeless Special Needs	CDBG: \$35,000	Public service activities other than Low/Moderate Income Housing Benefit	Persons Assisted	1000	1031	103.10%	0	0	N/A
Program Administration	Affordable Housing Public Housing Homeless Non-Homeless Special Needs Non-Housing Community Development Program Admin	CDBG: \$109,000	Other	Other	5	4	80.00%	1	1	100.00%
Public Services	Non-Homeless Special Needs Non-Housing Community Development	CDBG: \$0	Public Facility or Infrastructure Activities other than Low/Moderate Income Housing Benefit	Persons Assisted	3000	2500	83.33%	0	0	N/A
Public Services	Non-Homeless Special Needs Non-Housing Community Development	CDBG: \$108,200	Public service activities other than Low/Moderate Income Housing Benefit	Persons Assisted	1700	2050	120.59%	500	473	94.60%

Public Services	Non-Homeless Special Needs Non-Housing Community Development	CDBG: \$7,500	Tenant-based rental assistance / Rapid Rehousing	Households Assisted	40	39	97.50%	10	9	90.00%
Public Services	Non-Homeless Special Needs Non-Housing Community Development	CDBG: \$55,000	Homeless Person Overnight Shelter	Persons Assisted	1200	903	75.25%	200	224	100.12%
Special Needs/Non- Homeless Services	Non-Homeless Special Needs	CDBG: \$8,500	Public service activities other than Low/Moderate Income Housing Benefit	Persons Assisted	1700	1490	87.65%	210	197	93.81%
Youth Programs	Non-Housing Community Development	CDBG: \$10,175	Public service activities other than Low/Moderate Income Housing Benefit	Persons Assisted	1000	739	73.90%	50	56	100.12%

Table 1 - Accomplishments – Program Year & Strategic Plan to Date

Assess how the jurisdiction's use of funds, particularly CDBG, addresses the priorities and specific objectives identified in the plan, giving special attention to the highest priority activities identified.

The activities undertaken during this program year represented the Year 5 priority needs identified in the 2015-2019 Consolidated Plan. Those priority needs included Housing, Public Facilities, Public Services - General Welfare, Public Services - Youth Programs, Public Services - Homeless/HIV-AIDS, Public Services - Health, and Public Services - Non-Homeless/Special Populations. Many of these needs were met by ongoing programs such as the ADA Accessibility and Public Facilities Improvements Programs and the Public Service Agency Grant Program.

Due to the COVID-19 pandemic, the anticipated total number of beneficiaries for a certain specific objectives was not met. However, the City was able to pivot priorities, particularly in the Public Services Agency Grant Program, and support services that were in response to COVID-19.

Below, see summary chart of PY 2019 (City FY 20) CDBG expenditures.

# Expenditures HUD Plan Year 2019 (City FY 20, ending 6-30-2020)

	Description	Budget	YTD	Carryover to PY 20
		Amount	Expended	(City FY 21)
Program Administration				
	Program Administration	\$109,047.36	\$109,047.36	\$0.00
Public Facilities/Acc	essibility Improvements			
	Citywide Accessibility Improvements Unallocated Citywide Accessibility Improvements -	\$10,636.62	\$0.00	\$10,636.62
	Betty's Dream	\$40,000.00	\$0.00	\$40,000.00
	Citywide Accessibility Improvements - Discover Portsmouth	\$220,031.94	\$220,031.94	\$0.00
	Multi-Family Housing Rehab Costs	\$97,854.00	\$0.00	\$97,854.00
	Public Facilities Unallocated	\$240,517.36	\$0.00	\$240,517.36
	Public Facilities - Betty's Dream	\$40,000.00	\$0.00	\$40,000.00
	Public Facilities - Transportation Improvements	\$20,000.00	\$0.00	\$20,000.00
	Rock Street Park Rehabilitation	\$62,368.64	\$58,833.05	\$3,535.59
	Senior Center Adaptive Reuse (Constr. Admin)	\$153,200.00	\$153,200.00	\$0.00
	Senior Center Adaptive Reuse (Historic Preserv)	\$20,000.00	\$0.00	\$20,000.00
	Senior Center Adaptive Reuse (Additional CA fees)	\$9,000.00	\$0.00	\$9,000.00
		\$913,608.56	\$432,064.99	\$481,543.57
Public Services Grar	nt Program			
	AIDS Response Seacoast	\$17,250.00	\$17,250.00	\$0.00
	Chase Home for Children Crossroads House Greater Seacoast Community Health	\$4,625.00 \$42,000.00 \$8,500.00	\$4,625.00 \$42,000.00 \$8,500.00	\$0.00 \$0.00 \$0.00
	HAVEN	\$13,000.00	\$13,000.00	\$0.00

Total		\$1,132,705.92	\$649,312.13	\$483,393.79
		\$110,050.00	\$108,199.78	\$1,850.22
	New Hampshire Legal Assistance	\$2,300.00	\$1,527.01	\$772.99
	Seacoast Community School	\$8,325.00	\$8,325.00	\$0.00
	Rockingham CAP	\$8,500.00	\$7,422.77	\$1,077.23
	PHA, Risk & Prevention Youth Program	\$5,550.00	\$5,550.00	\$0.00

# CR-10 - Racial and Ethnic composition of families assisted

Describe the families assisted (including the racial and ethnic status of families assisted). 91.520(a)

	CDBG
White	372
Black or African American	36
Asian	13
American Indian or American Native	3
Native Hawaiian or Other Pacific Islander	2
Total	426
Hispanic	50
Not Hispanic	434

Table 2 – Table of assistance to racial and ethnic populations by source of funds

### **Narrative**

Due to COVID-19 the anticipated total number of beneficiaries assisted in PY 19 was not realized. The "Race" totals above do not include multi-race, which make up an additional 58 families assisted for a total of 484.

# CR-15 - Resources and Investments 91.520(a)

### Identify the resources made available

Source of Funds	Source	Resources Made Available	Amount Expended During Program Year
CDBG	public - federal	1,177,188	640,916
General Fund	public - local	4,023,077	4,023,077
LIHTC	public - federal	0	0

**Table 3 - Resources Made Available** 

### **Narrative**

CDBG funds were expended to serve primarily low-moderate income individuals or areas. Funds were also expended to made public facility improvements including removal of architectural barriers impeding ADA accessibility. The City contributed over \$4.3 M through a bond approved by City Council and the Daniel Street Trust toward the adaptive reuse of the U.S. Army Reserve Doble Center into a Portsmouth Senior Center. Due to COVID-19, the use and access to the Senior Center by eligible beneficiaries has not yet been realized. The City anticipates that seniors will begin accessing the new senior center in PY 2020, in accordance with CDC and City health guidelines around COVID-19.

# Identify the geographic distribution and location of investments

Target Area	Planned Percentage of Allocation	Actual Percentage of Allocation	Narrative Description
City-Wide	100	100	see below

Table 4 – Identify the geographic distribution and location of investments

# **Narrative**

CDBG funds were expended to serve primarily low-moderate income individuals or areas. Funds were also expended to made public facility improvements including removal of architectural barriers impeding ADA accessibility.

# Leveraging

Explain how federal funds leveraged additional resources (private, state and local funds), including a description of how matching requirements were satisfied, as well as how any publicly owned land or property located within the jurisdiction that were used to address the needs identified in the plan.

\$4,023,077 in local government funding, including bonding was utilized for the Senior Center construction project during this program year. Additional resources were leveraged for projects whenever possible. In HUD Program Year 2019, a total of \$7.9 million was leveraged from nonprofit agencies and the City as additional investment into numerous projects including public services and public facility improvement projects.

# CR-20 - Affordable Housing 91.520(b)

Evaluation of the jurisdiction's progress in providing affordable housing, including the number and types of families served, the number of extremely low-income, low-income, moderate-income, and middle-income persons served.

	One-Year Goal	Actual
Number of Homeless households to be		
provided affordable housing units	220	243
Number of Non-Homeless households to be		
provided affordable housing units	0	0
Number of Special-Needs households to be		
provided affordable housing units	0	0
Total	220	243

Table 5 – Number of Households

	One-Year Goal	Actual
Number of households supported through		
Rental Assistance	10	9
Number of households supported through		
The Production of New Units	0	0
Number of households supported through		
Rehab of Existing Units	0	0
Number of households supported through		
Acquisition of Existing Units	0	0
Total	10	9

Table 6 - Number of Households Supported

# Discuss the difference between goals and outcomes and problems encountered in meeting these goals.

Due to the COVID-19 pandemic the anticipated total number of beneficiaries was not met in PY 2019.

### Discuss how these outcomes will impact future annual action plans.

The City anticipates that it will meet or exceed goals to assist eligible households to find and maintain safe, decent affordable housing in future annual action plans...

Include the number of extremely low-income, low-income, and moderate-income persons served by each activity where information on income by family size is required to determine the eligibility of the activity.

Number of Households Served	CDBG Actual	HOME Actual
Extremely Low-income	4	0
Low-income	1	0
Moderate-income	4	0
Total	9	0

Table 7 - Number of Households Served

### **Narrative Information**

The City continues to collaborate with agency and public housing partners to identify and explore accessibility and affordable housing projects. The City's Blue Ribbon Committee (BRC) on Housing in 2016 worked to evaluate and collect data as part of the 2015 Master Plan existing conditions report.\* The City Council adopted a formal housing policy in December 2016 to address Portsmouth's housing needs, including that it "will support a housing stock that addresses greater housing supply and variety, including an adequate supply of workforce and moderate-income housing...." The Community Development Department continues to be actively engaged in issues and discussions related to increasing and improving affordable housing in the City.

Additionally, the City annually provides CDBG funds to nonprofit agencies that deliver services to extremely low-, low- and moderate- income persons citywide. The City continues to address homeless housing and shelter needs through CDBG grant support to the family/individual emergency shelter and the domestic violence shelter.

<sup>\*</sup>Note that the 2025 Master Plan incorporates the Blue Ribbon Committee recommendations and continued goals for increasing affordable housing in the City.

# CR-25 - Homeless and Other Special Needs 91.220(d, e); 91.320(d, e); 91.520(c) Evaluate the jurisdiction's progress in meeting its specific objectives for reducing and ending homelessness through:

Reaching out to homeless persons (especially unsheltered persons) and assessing their individual needs

In addition, the City CDBG program funded agencies such as Rockingham Community Action Program and AIDS Response of the Seacoast that work with precariously housed individuals and families and help prevent the hospitalization of those living with HIV/AIDS by providing supportive services. Chase Home for Children also provides residential care for minors in danger of being process into State custody, with a goal of family reunification back to their own homes.

AIDS Response of the Seacoast offered a number of services to 26 individuals living with AIDS, including case management, financial aid and housing assistance for clients unable to work due to illness. Funding was provided by the CDBG program, the City's general fund, Ryan White Care Act, New Hampshire Emergency Shelter Grants in Aid Program and local foundations. Individuals and small families who earned very low or low incomes made up 100% of the Portsmouth beneficiaries. In addition, due to the COVID-19 pandemic, the City's CDBG Program was able to provide additional funding to AIDS Response Seacoast in order to support work with Telehealth services and ARS organizational technology needs....

**Rockingham Community Action** received CDBG funding and support from the City Welfare Department to provide rental deposit assistance, fuel assistance, and related help that helps families stay in their homes. Nine families were assisted directly with CDBG funds in Program Year 2019.

Working with the Home for All (formerly Greater Seacoast Coalition to End Homelessness), HAVEN and Cross Roads House, the City, particularly through the Community Development (CD) and Welfare Departments, is able to reach out and assess the needs of homeless and unsheltered individuals and families in Portsmouth. Additionally, the City coordinates with Portsmouth Housing Authority, which is also an active participant in the Home for All coalition, to reduce and end homelessness in the City.

Cross Roads House is a homeless shelter in the jurisdiction that provides both emergency and transitional shelter to homeless people. In addition to shelter, the Cross Roads House provides a wide range of services to individuals in transition including case management, tutoring, mental health counseling, vocational training, life skills training and assistance in finding permanent housing. The doors of Cross Roads House are open to all individuals in need of shelter, including those who could become homeless after being discharged from publicly funded institutions and systems of care. Crossroads House prioritizes the sheltering of individuals whose last known address was within the Portsmouth City limits.

HAVEN provides individual and family shelter and support services, including sexual assault services to persons who are survivors of domestic violence.

In Program Year 2019, \$30,000 was awarded to Crossroads House and HAVEN to support the salaries of shelter direct care and case management workers. The City also provided an additional \$\$72,000 from the Welfare Department to Portsmouth's emergency shelter facilities in order to keep extremely low-income individuals and families from becoming homeless. CDBG funding provided for the sheltering of 224 individuals. CD staff are also involved in forums and working groups addressing issues of chronic homelessness and coordination of services for those at or at risk of becoming homeless including the Continuum of Care.

## Addressing the emergency shelter and transitional housing needs of homeless persons

The City continues to fund non profit agencies that work to provide emergency shelter and transitional housing needs of homeless persons. In Program Year 2019, the City funded with CDBG the following agencies:

**HAVEN** provided emergency shelter and support services to people in abusive relationships. The population served by this agency is presumed to earn low income. This year, the project benefitted 123 women and children surviving domestic violence. Funding was provided through federal, state, private and local sources, including the Portsmouth CDBG program.

Cross Roads House provided emergency and transitional shelter to homeless individuals and families. All of the clients were individuals in families who earned very low incomes. Funding was provided by CDBG, the City's general fund, as well as other local, state, federal and private sources. The shelter served 101 clients with bed nights and supportive services. In addition, due to COVID-19 the City was able to provide additional assistance to Cross Roads House to support emergency lodging and services at offsite locations, including hotels.

In Program Year 2019, the City continued to cooperate with the NH Balance of State Continuum of Care.

Helping low-income individuals and families avoid becoming homeless, especially extremely low-income individuals and families and those who are: likely to become homeless after being discharged from publicly funded institutions and systems of care (such as health care facilities, mental health facilities, foster care and other youth facilities, and corrections programs and institutions); and, receiving assistance from public or private agencies that address housing, health, social services, employment, education, or youth needs

Community Development staff continued to work closely with the Portsmouth Housing Authority, HUD, the City of Portsmouth Welfare Department, the Balance of State Continuum of Care, the Portsmouth Housing Endowment Fund and The Housing Partnership on affordable housing and homelessness issues; with the Chamber of Commerce and the City's Economic Development Commission on economic development issues; and with the Portsmouth Arts and Cultural Agency Board of Directors and with neighborhood groups on community development issues.

In addition, the City CDBG program funded agencies such as Rockingham Community Action Program

and AIDS Response of the Seacoast that work with precariously housed individuals and families and help prevent the hospitalization of those living with HIV/AIDS by providing supportive services. Chase Home for Children also provides residential care for minors in danger of being process into State custody, with a goal of family reunification back to their own homes.

AIDS Response of the Seacoast offered a number of services to 26 individuals living with AIDS, including case management, financial aid and housing assistance for clients unable to work due to illness. Funding was provided by the CDBG program, the City's general fund, Ryan White Care Act, New Hampshire Emergency Shelter Grants in Aid Program and local foundations. Individuals and small families who earned very low or low incomes made up 100% of the Portsmouth beneficiaries. In addition, due to the COVID-19 pandemic, the City's CDBG Program was able to provide additional funding to AIDS Response Seacoast in order to support work with telehealth services, in home supports and ARS organizational technology needs.

**Rockingham Community Action** received CDBG funding and support from the City Welfare Department to provide rental deposit assistance, fuel assistance, and related help that helps families stay in their homes. Nine families were assisted directly with CDBG funds in Program Year 2019.

Helping homeless persons (especially chronically homeless individuals and families, families with children, veterans and their families, and unaccompanied youth) make the transition to permanent housing and independent living, including shortening the period of time that individuals and families experience homelessness, facilitating access for homeless individuals and families to affordable housing units, and preventing individuals and families who were recently homeless from becoming homeless again

As previously discussed in this section, the City continues to fund and support various nonprofit agencies with CDBG funding and Welfare funds to address homelessness issues. The Welfare Department refers struggling individuals and families receiving assistance from other public or private programs to the Cross Roads House when transitional housing is needed. In turn, Cross Roads House case managers work diligently to transition homeless families into permanent housing, often found at the Portsmouth Housing Authority, which partners with CDBG.

# CR-30 - Public Housing 91.220(h); 91.320(j)

# Actions taken to address the needs of public housing

The City continued to support the Portsmouth Housing Authority (PHA) in its efforts to maintain and create new affordable housing opportunities and to administer its public housing and Section 8 voucher programs in Portsmouth. The Housing Authority manages several residential complexes serving the elderly, families with children, and families with disabilities. In addition, the Authority manages a tenant-based Section 8 program and waiting list of at least 354 persons.

The Housing Authority has also worked with local public safety providers to ensure effective screening policies, strict lease enforcement and the maintenance of healthy and safe neighborhoods. The Housing Authority also provides employment and education incentives to tenants, as well as youth risk prevention services. The City of Portsmouth and the PHA have worked closely to address the need for public housing, including on retention, renovation and development of housing units as well as improvements to livability and access to services by residents.

The PHA has made great strides in the past several years in areas including security, accessibility, and partnerships with the community. Challenges to address in the future include the increasing number of non-elderly disabled persons being served, and expanding housing opportunities. Recently the PHA has been required to house greater numbers of non-seniors with physical and/or mental disabilities in traditionally senior housing buildings; this creates a difficult situation to manage but one in which the PHA is confident it can continue to serve both populations through new administrative strategies and community partnerships. With over 411 persons on the PHA's waiting list for public housing and sustained lack of affordable housing for the Seacoast's workforce, the PHA is looking for new opportunities to increase housing units through acquisition or new construction, including an expansion of units in the downtown area. While this process can take years, opportunities for potential projects are currently being developed. The PHA has also committed to increase collaboration between other regional or statewide Housing Authorities and non-profit developers. This includes cooperating on issues like policy development, purchasing, back office operations and wait lists in order to decrease costs and improve customer service, with the long-term goal of creating a stronger and more disciplined organization.

# Actions taken to encourage public housing residents to become more involved in management and participate in homeownership

The City and the Portsmouth Housing Authority (PHA) hold the common interest of ensuring that safe and decent housing is available to individuals and families earning very low, low or moderate incomes. All subrecipient agreements for public service agency grant recipients are required to advertise their services in the PHA housing complexes. In PY 2019, a public service agency grant was awarded to the PHA's MC3 Program (Making Classroom & Community Connections), which provides summer activities and programming for at-risk youth.

In addition, the FY 2015-2019 Consolidated Plan referenced needed capital improvements to several

public housing properties owned or managed by the Portsmouth Housing Authority. These were factored into the public facilities needs for the five year consolidated plan. In addition to requiring that Public Service Agency Grant recipient actively market services to PHA residents, the City also coordinates marketing efforts with the PHA administration of the City's first-time homebuyer program.

The PHA is committed to encouraging resident participation in all of its neighborhoods in order to improve social outcomes, reduce crime, foster greater civic engagement, and assure more caring and compassionate communities. Besides working to add more programs and services for tenants, the PHA encourages residents to seek leadership roles and actively engage with the future of the community by joining Resident Advisory Boards.

CD staff participated in a series of public listening sessions, which aimed to assess the actions items that the residents would prioritize in regards to improving their home environments.

Improvements at PHA-owned Properties during HUD Program Year 2019: Betty's Dream, a residential home for adults with severe disabilities, was allocated funds for ADA improvements. However, the project was put on temporary hold due to COVID-19. Anticipated project completion in PY 20.

### Actions taken to provide assistance to troubled PHAs

No troubled PHAs in the jurisdiction.

# CR-35 - Other Actions 91.220(j)-(k); 91.320(i)-(j)

Actions taken to remove or ameliorate the negative effects of public policies that serve as barriers to affordable housing such as land use controls, tax policies affecting land, zoning ordinances, building codes, fees and charges, growth limitations, and policies affecting the return on residential investment. 91.220 (j); 91.320 (i)

Affordable housing continues to be identified as a critical housing need at this time. The 2025 City Master Plan addresses the need for the creation and maintenance of new and existing affordable housing opportunities, as well as strategies for accomplishing that objective. In 2015, the City Councilappointed Housing Committee, which includes representatives from the Planning and Community Development Departments, is working on a report regarding the creation of additional affordable housing units and zoning changes. These policy considerations are intended to encourage mixed use redevelopment that incorporates workforce housing along transit corridors and central village concept. This work builds upon the 2008 Housing Committee that included establishing a Workforce Housing Trust Fund and zoning changes. The 2008 Housing Committee report, 2025 Master Plan and 2017 Blue Ribbon Committee final reports are available on the City's website.

The demand for housing in the region continues to be significant resulting in high rents and very low vacancy rates. The housing cost burden remains difficult, as rents have been rising in Portsmouth, according to the New Hampshire Housing Finance Authority (NHHFA).

[See also FY 21 Action Plan]

### Actions taken to address obstacles to meeting underserved needs. 91.220(k); 91.320(j)

The City's Annual Action Plan does not allocate resources based on geographic areas or targeted assistance. All programs and projects are intended to benefit residents earning low and moderate incomes accessing services and safe affordable housing, as well as ensuring access for people with disabilities throughout the City.

# Actions taken to reduce lead-based paint hazards. 91.220(k); 91.320(j)

Many households built before 1979 have had their LBP hazards addressed, but the City is in constant cooperation with State agencies to ensure new problems are addressed and the safety of City residents is maintained. The City actively coordinates on lead reduction efforts with the New Hampshire Housing Finance Authority who is the lead grant recipient of funding from federal lead paint initiatives. The City is involved in supporting these applications and in cooperating in their administration and in referring applicable properties as appropriate.

No LBP hazard reduction projects were undertaken directly by the City in PY 2019.

# Actions taken to reduce the number of poverty-level families. 91.220(k); 91.320(j)

The City does not have an explicit policy for the reduction in households below the poverty line. However, the City's Welfare Department provides services directly to families living in poverty. In addition, both the Welfare and Community Development Departments provide grants to public service agencies serving families in poverty. The Community Development Department works closely with the Health Department, Welfare Department and the Portsmouth Housing Authority as well as other agencies that work most closely with families in poverty.

# Actions taken to develop institutional structure. 91.220(k); 91.320(j)

No gaps in the institutional structure were identified in the Five-Year Consolidated Plan. In PY 2019, City staff and local officials continued to keep communication open with the non-profit community and the Portsmouth Housing Authority, so that any gaps identified could be addressed. In addition, relationships with the various public service agencies serving clients earning low or moderate incomes allowed staff to keep aware of agency needs. In many cases, these relationships have led to participation by these agencies in grant programs available through the CDBG program.

# Actions taken to enhance coordination between public and private housing and social service agencies. 91.220(k); 91.320(j)

The City of Portsmouth and its residents benefit from a good network of social services and both public and privately-assisted housing. For its size, Portsmouth benefits from a wide range of social service providers to assist those in need in Portsmouth. This is due in part to Portsmouth's role as an economic, cultural, and social hub of the region. Many larger non-profits are located in Portsmouth but have service areas beyond the City's borders. In addition, the leading agency in Portsmouth for housing issues, the Portsmouth Housing Authority, is heavily involved in the coordination of non-profit service providers and participates extensively in regional efforts to address substance misuse and homelessness issues. Most all of the City's publicly and privately assisted housing developments are served by regional transportation.

# Identify actions taken to overcome the effects of any impediments identified in the jurisdictions analysis of impediments to fair housing choice. 91.520(a)

The rising home and rental prices in the City have negatively impacted vulnerable populations and families who spend large portions of their incomes on housing, including persons with disabilities. According to the State-wide AI, non-white racial and ethnic minorities, young single mothers, and persons with disabilities are disproportionately situated within lower income brackets. They are more likely to spend more of their incomes on housing, experience instability in their housing and have more difficulty accessing housing. The State-wide AI noted that "there is one HUD-subsidized housing unit for every five households that may be eligible" and the waiting lists in Portsmouth certainly indicate a demand for affordable housing especially for households earning less than 30% of Median Family Income, which make up over 92% of the households on the Section 8 voucher and public housing waiting lists.

In PY 2019, the CDBG program worked to advance fair housing through its support for New Hampshire Legal Services (NHLA) Housing Justice Program. NHLA has been regularly awarded funds through the Public Service Agency Grant Program and will continue to receive funds as they continue to meet that need. The agency's work in this area includes providing assistance to Portsmouth renters with fair housing concerns as well as initiating and conducting workshops on fair housing for the benefit of landlords and direct service non-profit providers interacting with clients.

The City's actions taken in PY 2019 to address impediments to fair housing choice include:

- Supported the continuation and preservation of affordable housing opportunities for all including those in minority communities, the elderly and the disabled.
- Supported public service agencies **including NH Legal Assistance** that assist households who earn low and/or moderate incomes and often have difficulty in maintaining and accessing housing.
- Supported the Portsmouth Housing Authority in its efforts to maintain and create new affordable housing opportunities and to administer its public housing and Section 8 voucher programs in Portsmouth.

# CR-40 - Monitoring 91.220 and 91.230

Describe the standards and procedures used to monitor activities carried out in furtherance of the plan and used to ensure long-term compliance with requirements of the programs involved, including minority business outreach and the comprehensive planning requirements

All potential community development activities are reviewed by Community Development program staff for eligibility and compliance requirements to determine if the project is eligible for funding. Once a project is funded and underway, Community Development staff monitors project progress either through a desk audit or an on-site visit. Mid-year, project progress is publicized at a Public Hearing (held on February 6th, 2020 for PY 2019) and is reviewed by the Community Advisory Committee (CAC) and Community Development staff. Annually, projects are reviewed as a component of the City audit, including through a Single Audit (A-133).

### **External Review**

In addition to cooperation with the City's A-133 Single Audit, the Community Development (CD) Department is reviewed externally. Periodically, HUD Community Planning and Development representatives monitor program compliance. Compliance with financial regulations is overseen by the Community Development staff and the City Finance Department. Annually, CD staff demonstrate compliance with CDBG spending thresholds and other programmatic requirements through its submission of its Consolidated Annual Performance Evaluation Report (CAPER).

# **Monitoring Policy**

As the administrator of CDBG entitlement funds granted to Portsmouth, the Community Development (CD) Department has the responsibility to ensure compliance with federal regulations by all of its contractors and subrecipients, including the public housing authority. Monitoring is an important function that is especially required for all programs and projects that require compliance with CDBG regulations. During the previous Consolidated Plan period, local HUD representatives recommended a risk assessment strategy, which would help focus monitoring efforts on projects and programs determined to be at a higher risk of non-compliance with appropriate regulatory authorities. As a result, the CD Department revised its monitoring policy in FY 2005-2006. The risk assessment approach was similarly recommended at a March 2010 HUD training on subrecipient management.

Monitoring of CDBG subrecipients has been determined by the following factors: length or program history, amount of funding, complexity of terms in subrecipient agreement, and familiarity of subrecipient personnel assigned to duties under the CDBG agreement. By prioritizing subrecipients based on these factors CDBG staff will determine if subrecipient monitoring is appropriate for that year. Due to COVID-19, monitoring efforts were undertaken remotely and through technical assistance.

# Citizen Participation Plan 91.105(d); 91.115(d)

Describe the efforts to provide citizens with reasonable notice and an opportunity to comment on performance reports.

In accordance with the City's Citizen's Participation Plan (updated May 2020) due to COVID-19 health pandemic, the City's PY 2019 Consolidated Annual Performance and Evaluation Report (CAPER) was made available for public review for 5 days beginning on September 24, 2020 and ending on September 28, 2020 (see Attachment 1: Legal Notice).

# CR-45 - CDBG 91.520(c)

Specify the nature of, and reasons for, any changes in the jurisdiction's program objectives and indications of how the jurisdiction would change its programs as a result of its experiences.

No changes in the jurisdiction's program objectives as outlined in the Five Year Consolidated Plan. During the 2015-2019 Five Year Consolidated Plan period, the City's activities focused 100% on benefit to low-moderate- income persons. However, due to COVID-19, additional resources were allocated to public services activities in 2019 and CARES-Act CV funds are planned for PY 2020. The City's 2020-2024 Five Year Consolidated Plan has identified activities to respond, prepare and prevent for COVID-19 and anticipates that up to 30% of the City's awarded CV and EN funds will be used to meet Urgent Needs National Objective.

Does this Jurisdiction have any open Brownfields Economic Development Initiative (BEDI) grants?

No

[BEDI grantees] Describe accomplishments and program outcomes during the last year.

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**Newspaper: Portsmouth Herald** 

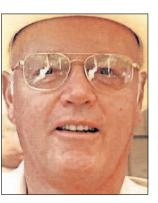
Issue Date: 09/23/2020

# OBITUARIES& NEWS

# Robert G. Patterson

ALTON - Robert "Bob" G. Patterson, 81, left us on Thursday, September 10, 2020 at his home in Alton, N.H., where he was surrounded by family. He was born on August 7, 1939 in Portsmouth, N.H. where he worked, played, socialized, and enjoyed all things in and around Portsmouth for several decades. He moved to Bradenton, Fla., in 2005 where he could enjoy sunshine, friends, and shuffleboard all year round until he returned to New Hampshire in November 2019 to be closer to family.

He is survived by his daughter, Tracy L. Patstone, and a son, Robert G. Patterson Jr., grandchildren, great-grandchildren,



and other loving relatives. He is predeceased by his best friend and companion, Phyllis A Luther.

Bob worked independently as a limousine driver, middle street Texaco manager, and began his work career stocking shelves at a local grocery store when he was 12. He enjoyed cruising around the lake's region with Phyllis and friends by car, taking the dinner cruise aboard the MS Mount Washington, dinner on the Winnipesaukee Scenic Railroad, or stopping at Hart's Turkey for his favorite dinner with all the fixings. Bob had a kind heart, was always trying to make people smile with his jokes and humor and will be dearly missed by all who knew and loved him.

**SERVICES: Cremation** services are being provided by R.M. Edgerly and son Funeral Home. Services are private. To sign the online guestbook, please go to www.edgerlyfh.com.

# **Marjorie Little**

RYE - Marjorie (Chandler) Little, 92, passed away on Monday, September 21, 2020, at the Edgewood Center in Portsmouth, after a period of failing health.

Marjorie worked for many years as a librarian in the Portsmouth Library and the Rye Library. She enjoyed spending time with family, reading, and attending church.

She is predeceased by her husband of many years, Kennard Little of Rye. She is survived by her daughter, Cindy



(Little) Dodds, and family G. Bruce Dodds, Alissa Dodds and Lauren Dodds. SERVICES: A memorial service for Marjorie will be held on the front lawn of Middle Street Baptist Church, 18 Court St., Portsmouth, on Thursday, September 24, at 3 p.m. with visiting time with the family to follow. To view Marjorie's memorial page, or to share an online condolence, please visit www. ConroyTullyWalker.com.

Memorial contributions made in Marjorie's memory may be made to Camp Sentinel in Tuftonboro, N.H., at https://www.campsentinel.org/support.

# Captain James Robert Casian

HAMPTON FALLS -Captain James Robert "Bob" Casian, 74, passed away Monday, September 21, 2020, with family by his side at his home in Hampton Falls. Bob was born October 5, 1945 in Montreal, Canada, a son of the late William and Margaret

(Crochetti) Casian. Bob is survived by Renee (Biron) Casian, his wife of over 40 years, his five children and their spouses, Nicole and Jackson Crouse, Robert and Desiree Casian, Emilie and Alex May, Patrice and Joseph Touma, and Peter Casian; five grandchildren, Liam Casian, Dagny and Theodore Crouse, Campbell Casian, and Carmela Touma; his

brother and wife, William Casian, Jr., and Eileen Casian; and many nieces and nephews. Bob's presence and humor will be sorely missed by all those that knew and loved him.

In addition to his parents, Bob was predeceased by his sister, Barbara Casian.

SERVICES: A Mass of Christian Burial will be celebrated at 11 a.m., on Saturday, September 26, 2020 at Our Lady of the Miraculous Medal Parish, 289 Lafayette Rd., Hampton, N.H. Arrangements are by the Remick & Gendron Funeral Home - Crematory, Hampton. Please visit www.remickGendron. com to read Bob's complete obituary, to sign his tribute wall and for additional information.

# **David Jeffris Brillhart**

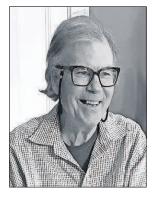
PORTSMOUTH - David Jeffris Brillhart "Jeff", loving husband, brother, father, and grandfather, passed away peacefully on Tuesday, September 15, 2020 in Portsmouth, New Hampshire. He was 72 years old. Born on September 21, 1949 in Sendai, Japan, Jeff was the son of the late David W. Brillhart and Joan Jeffris Brillhart.

Advertiser: PORTSMOUTH, CITY OF

Ad Number: 00500678

Jeff was raised in Summit, New Jersey and received his BS in Engineering from the University of New Hampshire in 1975.

Jeff was dedicated to his family and pursued a life-long career in public service. On September 26, 1971 he married Julia Gav Lakso. Together, they raised two children, Jenny and Jacob, in Canterbury, N.H. Jeff worked at the State of New Hampshire for 38 years, capping his career as Chief Engineer and



Assistant Commissioner of the Department of Transportation.

Jeff was known for his gentle nature, strong work ethic, and kind and generous spirit. He laughed often and easily. He was also an avid music lover and collector of Bob Dylan's music and memorabilia and a skilled carpenter and craftsman. He will be remembered as the best father there ever was – selfless beyond measure, always putting others before himself.

Jeff is survived by his wife, Julie Brillhart of Blue Hill, Maine; his two children, Jenny Brillhart Page of Blue Hill, Maine and Jacob Leeman Brillhart of Miami, Fla.; his three grandchildren, June, Malcolm, and Helen Simms; his sister Sarah Flause; his brother Jonathan Brillhart; and many in-laws, nieces, nephews, and cousins.

In lieu of flowers, please send donations to Operation Santa Clause at https://seiu1984.org/osc. This charity helps children in need and is one that Jeff worked with throughout his career at the Department of Transportation.

SERVICES: There will be a celebration of Jeff's life next summer. Please email juliebrillhart@yahoo. com for more details.

"May you stay forever young."

To leave and online condolence please visit www. cainjanoszfuneralhome.com.

# John A. Patrikus

PORTSMOUTH - John A. "Pat" Patrikus, 102, died Sunday, September 20, 2020 at his residence. He was born June 24, 1918 in Lakeview, N.Y., son of John and Margaret Patrikus.

After graduating from Lackawanna High School in 1936, where he shined in football, he worked as a bricklayer and steel worker before enlisting in the Army in 1941. On July 3, 1941 he arrived in the Portsmouth area stationed at Fort Dearborn as a member of the coastal artillery. Pat was present when the windows in New Castle were blown out when the sixteen inch guns were test fired. In the duration of the war he fought in France, Belgium Holland, Netherlands and Germany.

In late 1941 he met Catherine H McMaster of Portsmouth at the Fort Constitution NCO club and later married on September 20, 1943. They shared

**PANDEMIC** 

"The idea of 200,000

deaths is really very sober-

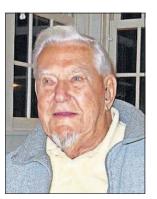
ing, in some respects

stunning," Dr. Anthony

Fauci, the government's top

infectious-disease expert.

From Page A1



over 54 years of marriage traveling the country together in retirement.

In 1952 he joined Portsmouth Police Dept. working in every department and graduating from FBI School. He retired as Deputy Marshall in 1983 after 31 years of service.

He is survived by two sons Paul Patrikus of Portsmouth, Jack Patrikus of Salem, Mass.; his significant other Kathy Stevenson of Beverly, Mass.; two grandchildren Bryce and Harry Patrikus and two great grandchildren.

SERVICES: A Mass of Christian burial will be celebrated on Friday, September 25, at 10 a.m., at the temporary Chapel at the Corpus Christi Parish Center, 845 Woodbury Ave., Portsmouth. Burial will follow in Calvary Cemetery. Please wear a mask at church and maintain social distance.

In Lieu of flowers donations in memory of "Maggie" may be made to New Hampshire SPCA, 104 Portsmouth Ave., Stratham, NH, 03885. Arrangements are by the Farrell Funeral Home, 684 State St., Portsmouth, N.H.

# Funeral

Purdy Funeral Service 655 Central Avenue Dover, NH 03820 (603) 742-1017 www.purdyfuneralservice.com

# **EXETER**

Brewitt Funeral Home 14 Pine Street Exeter, NH 03833 (603) 772-3554 www.brewittfuneralhome.com

# **FARMINGTON** Peaslee Funeral Home

24 Central Street Farmington, NH 03835 (603) 755-3535 www.peasleefuneralhome.com

### **PORTSMOUTH** J. Verne Wood Funeral Home

**Buckminster Chapel** 84 Broad Street Portsmouth, NH 03801 (603) 436-1702 www.jvwoodfuneralhome.com

# ROCHESTER

176 North Main Street Rochester, NH 03867 (603) 332-1563 www.grondinfuneralhome.com

# www.kentandpelczarfh.com

(603) 332-0230

www.edgerlyfh.com

Newmarket, NH 03857

Tasker Funeral Home

621 Central Avenue

Dover, NH 03820

www.taskerfh.com

141 Epping Road

Exeter, NH 03833

www.stockbridgefh.com

(603) 772-0400

Kent & Pelczar

77 Exeter Street

(603) 659-3344

(603) 742-4961

Garrison City Crematory

**EXETER** 

Stockbridge Funeral Home

NEWMARKET

Funeral Home & Crematory

ROCHESTER R.M. Edgerly & Son Funeral Home 86 South Main Street Rochester, NH 03867

# SOUTH BERWICK, ME

Grondin Funeral Home McIntire McCooey Funeral Home 301 Main Street South Berwick, ME 03908 (207) 384-2373

www.mcintiremccooev.com For directory information contact Tina Ritter at (603) 570-2122 or tritter@seacoastonline.com The following should be included in your listing : Name | Address | Phone | Web Address

# **Legal Notice**

Cellco Partnership and its controlled affiliates doing business as Verizon Wireless (Verizon Wireless) is proposing to collocate antennas at a centerline height of approximately 40 feet and five inches on an existing building that has a spire 61 feet above ground level, a weathervane at 66 feet and 3 inches above ground level, and a maximum height of approximately 72 feet. The building is located at 65 Main Street, New Castle, Rockingham County, New Hampshire 03854. The antennas will be located both within the building's existing steeple, and mounted on the building's exterior, along with associated equipment mounted at approximately the antenna centerline height, as well as lower on and near the building. Public comments regarding potential effects from this site on historic properties may be submitted within 30-days from the date of this publication to: Project 6120007911 -JD c/o EBI Consulting, 6876 Susquehanna Trail South, York, PA 17403 jdrayer@ebiconsulting.com, or via telephone at (727) 332-1595.

### **Legal Notice** Town of Eliot **PUBLIC HEARING NOTICE**

AUTHORITY: PLACE: DATE OF HEARING: TIME:

PM-00500660

Eliot, Maine Planning Board Remote Zoom Meeting Tuesday, October 6, 2020 7:00 PM Notice is hereby given that the Planning Board of the Town of Eliot, Maine

will hold a public hearing on Tuesday, October 6th, 2020 at 7:00 PM for the following applications: 290 Harold L Dow Hwy (Map37/ Lot 20), PB20-15, PID # 037-020-000:

- Site Plan review/amendment and change of use from Commercial Development to Marijuana Establishment (adult use marijuana retail Applicant: 290 Harold L Dow, LLC (Dana Brearley)
  - Owner: AMP Reality Holdings, LLC
- 291 Harold L Dow Hwy (Map 37/ Lot 02-01), PB20-16, PID # 037-002-001:
- Site Plan review/amendment and change of use from Nonprofit Medical Marijuana Dispensary to Marijuana Establishment (adult use cultivation and manufacturing/production facility) Applicant: Arcanna Retail LLC (Dana Brearley) and Paolucci
  - Realty Trust (Peter Paul) Owner: Paolucci Realty Trust
- 1470 State Road (Map 27/Lot 22), PB20-17, PID # 027-022-000: Federal Firearms License Transfer and Firearms Sales Home Business
  - Applicant: Michael Maloney Owner: Michael Maloney

org/planning-board

Interested persons may be heard and written communication received regarding this application at this hearing. The application is on file and available for review in the Planning Office at Eliot Town Hall, 1333 State Road, Eliot, ME 03903. The meeting agenda and information on how join the remote Zoom meeting will be posted on the web page at eliotmaine.

said on CNN.

The bleak milestone was reported by Johns Hopkins, based on figures supplied by state health authorities. But the real toll is thought to be much higher, in part because many COVID-19 deaths were probably ascribed to other causes, especially early on, before widespread testing.

In an interview Tuesday with a Detroit TV station,

Trump boasted of doing an "amazing" and "incredible"

job against the scourge. And in a pre-recorded speech at a virtual meeting of the U.N. General Assembly, he lashed out at Beijing over what he called "the China virus" and demanded that it be held accountable for having "unleashed this plague onto the world." China's ambassador rejected

the accusations as baseless.

# **Legal Notice**

CITY OF PORTSMOUTH, NEW HAMPSHIRE

Notice is hereby given that the City of Portsmouth Community Development Department has prepared the City Fiscal Year 2020 (HUD Program Year 2019) Consolidated Annual Performance and Evaluation Report regarding the use of Community Development Block Grant funds received from the U.S. Department of Housing and Urban Development for the program year beginning July 1, 2019 and ending June 30, 2020. A five (5) day comment period will be provided beginning September 23, 2020 and ending at 5:00 p.m. September 28, 2020. Please submit written comments to eannunziata@ cityofportsmouth.com prior to the above-stated deadline.

A copy of the report will be available for public review and comment at the Community Development webpage for CDBG: www.cityofportsmouth.com/  $\underline{community}/\underline{community}-\underline{development}-\underline{block}-\underline{grant}-\underline{cdbg}$ 

If you would like to review a written copy or have any questions or comments, please call Elise Annunziata, Community Development Coordinator, at 610-Elise Annunziata

Community Development Coordinator

**Legal Notice** TOWN OF ELIOT, MAINE OFFICE OF THE SELECT BOARD 1333 State Road, Eliot, ME 03903 **PUBLIC HEARING NOTICE** AUTHORITY:

PLACE:

ELIOT SELECT BOARD MARSHWOOD MIDDLE SCHOOL **GYMNASIUM** DATE OF HEARING: THURSDAY, OCTOBER 1, 2020

6:00PM Notice is hereby given that the Select Board of the Town of Eliot, Maine will hold a public hearing on Thursday, October 1, 2020 at 6:00PM in said Town to hear public comment on the Special Referendum Warrant Articles to be voted by secret ballot on Tuesday,

- November 3, 2020 as follows: • Article 2: Bond - Route 236 Project Funding
- Article 3: Ordinance Amendment Chapter 18 Sewer Systems • Article 4: 2021 Growth Management
- Non-Binding Question 1: Fogg Library Operating Expenses
- Memorandum of Understanding

   Non-Binding Question 2: Municipal Office Hours All interested persons are invited to attend the public hearing and will

be given an opportunity to be heard at that time.

Copies of the Special Referendum Warrant, proposed ordinance amendments and other informational material are available at the Town Office and on the Municipal Website (www.eliotmaine.